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Message Text

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60
ACTION ARA-20

INFO OCT-01 ISO-00 AGR-20 SWF-02 COME-00 TRSE-00 OMB-01

AID-20 EB-11 EA-11 INT-08 FEA-02 GSA-02 NEA-14 IO-14

NIC-01 EUR-25 DRC-01 CIAE-00 DODE-00 PM-07 H-03

INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 /228 W
---------- 082389
R 021800Z AUG 74
FM AMEMBASSY KINGSTON
TO SECSTATE WASHDC 5368
INFO AMCONSUL BELIZE
AMEMBASSY BRIDGETOWN
AMEMBASSY CARACAS
AMEMBASSY GEORGETOWN
AMEMBASSY MEXICO
AMEMBASSY PORT OF SPAIN

C O N F I D E N T I A L KINGSTON 2675

E.O. 11652: GDS
TAGS: PINT PBOR PFOR
SUBJ: PM MANLEY OPENS FOREIGN POLICY DEBATE IN PARLIAMENT

1. PM MICHAEL MANLEY OPENED THE ANNUAL FOREIGN POLICY DEBATE IN PARLIAMENT ON JULY 31. HIS OPENING STATEMENT OUTLINED THE CONCEPTUAL AND STRATEGIC FRAMEWORK OF JAMAICA'S FOREIGN POLICY UNDER HIS GOVERNMENT. "ALL OUR FOREIGN POLICY IS GEARED TOWARDS ACHIEVING OUR ECONOMIC INDEPENDENCE," HE SAID. HE INDICATED THAT THE STRATEGY IS AIMED AT THE TERMS OF TRADE, THE TERMS ON WHICH CAPITAL IS MOVED, THE DECISION-MAKING PROCESS IN RELATION TO THE APPLICATION OF TECHNOLOGY, AND THE OWNERSHIP OF NATURAL RESOURCES. IN ADDITION TO DESCRIBING THE GENERAL THRUST OF JAMAICAN FOREIGN POLICY, THE PM DEALT WITH A NUMBER OF SPECIFIC TOPICS. THE MOST SIGNIFICANT WERE:

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2. TRADE: PM SAID THAT JAMAIC WOULD EXPLORE EVERY OPPORTUNITY FOR

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TRADE WPIH THE DEVELOPING WORLD PROVIDING IT MAKES ECONOMIC SENSE. HE ALSO ANNOUNCED THAT JAMAICA WILL BE GETTING $480 PER TON FOR THE FIRST 10,000 TONS OF SUGAR TO BE SOLD TO THE PRC THIS YEAR. HE SAID THAT NEGOTIATIONS ARE CONTINUING ON THE 40,000 TONS PER YEAR THAT ARE TO BE SENT TO THE PRC BEGINNING NEXT YEAR.

3. THE THIRD WORLD: MANLEY SAID THAT JAMACAN STATEGIES WERE BOUND UP IN THE CONCEPT OF WHAT TANZANIA'S PRES NYERERE CALLED "THE TRADE UNION OF THE POOR." HE NOTED THAT UP TO 1972 JAMAICA WAS DIFFIDENT IN JOINING THE NON-ALIGNED NATIONS BUT THAT IT WAS NOW AN ACTIVE MEMBER OF THE THIRD WORLD.

4. NATURAL RESOURCES: THE PM NOTED THAT PROBLEMS OF TRADE WERE INEXORABLY LINKED TO THE CONTROL OF NATURAL RESOURCES. "WE DO NOT INTEND TO LIVE PERMANENTLY IN A WORLD WHERE ANY FOREIGN GOVT OT CORP CAN TAKE THE DECISIONS ABOUT THE USE OF OUR NATURAL RESOURCES," HE SAID. HE NOTED THAT THE FORMATION OF THE INTERNATIONAL BAUXITE ASSOCIATION HAD BEEN ATTACKED BY NORTH AMERICA AS BEING A CARTEL WHILE PRETENDING THAT THE MULTINATIONAL CORPORATIONS WERE NOT. MANLEY SAID THAT THE MULTINATIONAL CORPORATIONS WERE THE BIGGEST CARTELS IN THE HISTORY OF MANKIND AND HE WAS NOT DISMAYED BY THE SHOUTS. THERE WOULD BE NO TURNING BACK, HE SAID.

5. LUANA OIL REFINERY: IN THE COURSE OF HIS STATEMENT PM ANNOUNCED THAT THE LUANA OIL REFINERY PROJECT IS BEING REDESIGNED ON A SMALLER SCALE THAN ORIGINALLY CONCEIVED BECAUSE OF THE INTERNATIONAL OIL CRISIS. THE ORIGINAL DESIGN HE INDICATEDN HAD ASSUMED THAT LUANA OIL WOULD BE USED TO FIRE GENERATORS WHICH WOULD PROVIDE POWER FOR AN ALUMINUM SMELTER. HE SAID THIS WAS NO LONGER FEASIBLE AND THE SMELTER HAD BECOME A JOINT VENTURE WITH TRINIDAD AND GUYANA AND WOUD BE LOCATED IN TRINIDAD. HENCE THE LUANA PROJECT HAD TO BE SCALED DOWN.

6. CARICOM AND LATIN AMERICA: MANLEY EMPHASIZED IN HIS SPEECH THAT JAMAICAN POLICY IS DEDICATED TO THE GROWING STRENGTH OF CARICOM AND TO CLSOER RELATIONS WITH LATIN AMERICA BUT HE DID NOT GO INTO DETAIL WITH RESPECT TO EITHER TARGET.

7. POLITICAL ISSUES: THE PM NOTED BRIEFLY JAMAICA'S POSITION ON A NUMBER OF OUTSTANDING POLITICAL ISSUES IN THE INTERNATIONAL COMM-
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UNITY. HE SPOKE IN FAVOR OF INDEPENDENCE FOR BELIZE WITHOUT INTER-VENTION FROM ANYONE AND SUPPORTED THE ENTRY OF BOTH GUYANA AND CUBA INTO THE OAS AND ITS ATTENDANT ORGANISMS. WITH RESPECT TO THE MIDDLE EAST HE STRONGLY SUPPORT THE UN RESOLUTION CALLING FOR ISRAEL'S WITHDRAWAL TO ITS PRE-1967 BOUNDRIES AND FOR ISRAEL'S RECOGNITION BY ITS NEIGHBORSFKJNE DEPLORED THE OVERTHROW OF THE "CONSTITUTIONAL GOVT" OF GREECE AND ALSO THE TURKISH INTERVENTION IN CYPRUS. HE PRAISED THE ROLE OF SECSTATE KISSINGER AND ALSO THAT

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OF EGYPT'S PRES SADAT IN RECENT DEVLOPMENTS IN THE MIDDLE EAST. FINALLY, HE REVEALED THAT BOTH JAMAICA AND GUYANA WOULD BE SENDING EMISSARIES TO ANGUILLA WITH A VIEW TO WORKING OUT A FORMULA FOR SETTLEMENT OF ITS DISPUTE WITH ST. KITTS-NEVIS.

7. COMMENT: PM MANLEY'S SKETCH OF THE FOREIGN POLICY DIRECTIONS AND ACCOMPLISHMENTS OF HIS GOVT CONTAINED VERY LITTLE THAT IS NEW. TWO INTERESTING POINTS, HOWEVER, WERE THE ANNOUNCEMENT OF SCALING DOWN THE LUANA REFINERY AND THE SUGAR DEAL WITH THE PRC. RUMORS HAVE BEEN CIRCULATING FOR SOME TIME THAT THE OIL CRISIS HAD RENDERED LUANA UNECONOMIC IN ITS ORIGINAL FORM, AND THAT THE ITALIANS HAD GOTTEN COLD FEET ABOUT THEIR PROJECTED INVESTMENT. IT IS STILL UNCLEAR WHETHER THE ITALIANS WILL PARTICIPATE IN THE PROJECT OR NOT. WHILE THE QUANTITIES INVOLVED IN THE SUGAR DEAL WITH THE PRC ARE NOT LARGE, AND THERE IS SOME DOUBT THAT JAMAICA WILL BE ABLE TO FULLY MEET ITS COMMITMENTS TO THE PRC AND OTHERS AS WELL, IT NEVERTHELESS IS AN INTERESTING INDICATOR OF DEVELOPING TRADE RELATIONS BETWEEN THE TWO COUNTRIES.

8. MANLEY'S SUPPORT FOR CUBAN ADMISSION TO THE OAS COMES AS NO SURPRISE BUT HIS LINKING OF THE CUBAN ISSUE TO THE PROBLEM OF GUYANA'S ADMISSION TO THE OAS IS A NEW DEPARTURE THAT MIGHT HAVE THE POTENTIAL OF COMPLCATING BOTH QUESTIONS MORE THAN THEY ALREADY ARE. IT IS DOUBTFUL THAT MANLEY INTENDED THIS BY LINKING THE TWO PROBLEMS AND THAT HE ONLY MEANT TO STRENGTHEN THE ARGUMENT THAT THE OAS IS NOT VIABLE SO LONG AS SIGNIFICANT COUNTRIES REMAIN OUTSIDE OF IT.

9. ASIDE FROM SPECIFICS THE MOST STRIKING ASPECTS OF PM'S OF THE PM'S FOREIGN POLICY STATEMENT WERE ITS STRONG THIRD WORLD ORIENTATION, AND ITS EQUALLY STRONG CONCENTRATION ON ECONOMIC PROBLEMS AS OPPOSED TO POLITICAL AND IDEOLOGICAL ISSUES. IF
THERE IS ANYTHING NEW OR SIGNIFICANOFIN MANLEY'S STATEMENT IT IS
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THE STRONGLY DEVELOPING THRUST OF JAMAICAN FOREIGN POLICY IN THESE TWO DIRECTIONS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRIME MINISTER, CENTRAL LEGISLATURE, SPEECHES, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 02 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974KINGST02675
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740211-0967
From: KINGSTON
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740879/aaaacqcr.tel
Line Count: 157
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 10 SEP 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 SEP 2002 by elyme>; APPROVED <24 FEB 2003 by boyleja>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PM MANLEY OPENS FOREIGN POLICY DEBATE IN PARLIAMENT
TAGS: PINT, PBOR, PFOR, JM, (MANLEY, MICHAEL N)
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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